

ATLANTA PUBLIC SCHOOLS BOARD OF EDUCATION BUDGET COMMISSION

November 15, 2021



# Student Success Funding (SSF) Review

## A GOOD ALLOTMENT MODEL Should Be...

Principle	Description
Student-focused	Provides resources based on students, not on buildings, adults, or programs
Equitable Allocates similar funding levels to students with similar characterist regardless of which school they attend	
Transparent	Easily understood by all stakeholders
Differentiated	Allocates resources through a comprehensive framework that is based on student needs
Predictable	School allocation process is predictable and is structured to minimize school-level disruption
Empowering	Empowers school-based decision-making to effectively use resources
Aligned with district strategy	Supports the district's multiyear strategic plan

## **Old Formula Challenges**

- Equity
  - Allocations based on enrollment tiers created large disparities in funding with schools with similar need and similar enrollment
  - Allocations distributed one per school create inequities in schools based on enrollment size
  - Allocations did not tightly align with need, especially poverty.
  - Allocations subject to "hold-harmless" decisions or rolling-over prior year decisions which create unintentional inequities and put the district at risk of not funding per the guidelines



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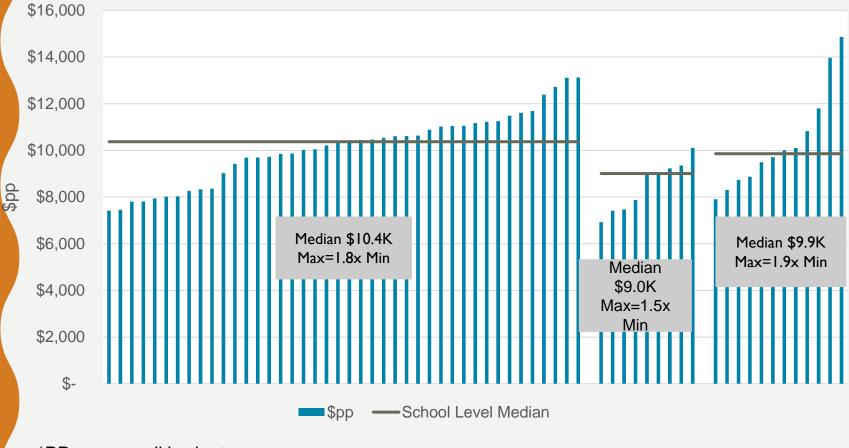
## **Old Formula Challenges**

- Transparency
  - Formulas were difficult to understand and explain
  - Many formulas contained discretionary language such as "distributed by program manager"
  - Lack of history or understanding of formulas original intent;
     "That's just how we've always done it"
- Empowering
  - Principals didn't always know where they had flexibilities and what was restricted
  - Adjustments from the allotments were small and incremental; did not lend itself to significant innovations



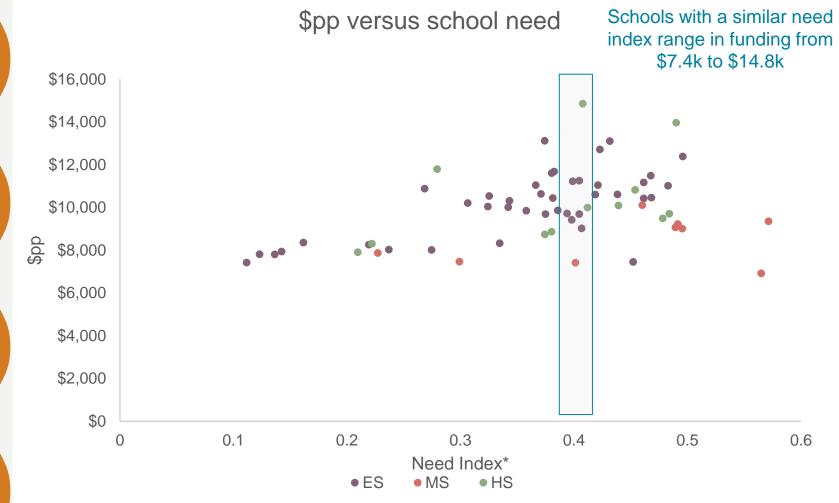
### IN THE OLD MODEL, FUNDING LEVELS VARIED ACROSS SCHOOLS

\$pp by school



\*PP = per pupil budget

### AND THAT VARIANCE WAS NOT TIGHTLY ALIGNED WITH STUDENT NEED

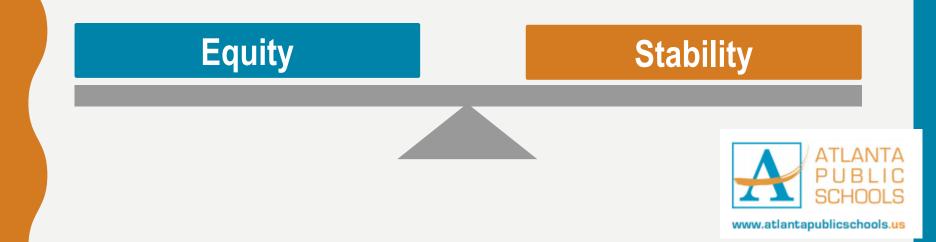


\*PP = per pupil budget

### A COMPLETE SSF FORMULA STRIKES A BALANCE BETWEEN EQUITY AND STABILITY

#### Stability Strategies:

- Baseline Services ensures all schools are able to provide a minimum level of services
- Transition strategies ensure schools do not see large swings year over year



# Why did my budget change???

- Changes in "The Pie"
- Changes in Enrollment
- Changes in The Base
- Changes in Demographics
- Changes in Other Factors



# **Changes to the Pie**

Every year, Budget Services recalculates the total amount that will be pushed out through SSF. Then weights are adjusted accordingly.

Last year the initial total amount pushed out through SSF was \$270,275,589

This year it is	\$292,374,97I	
A change of	\$22,099,382	

Changes to "The Pie" for FY2022 include:

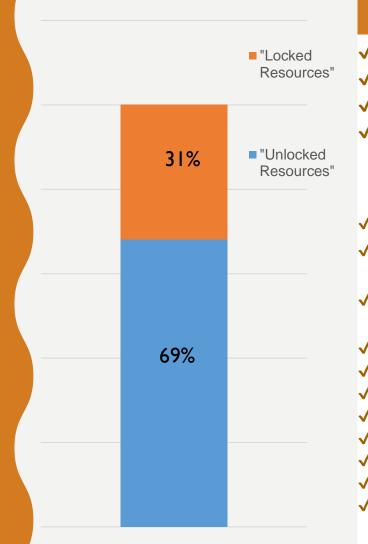
Decrease to account for enrollment decline -\$3,741,831

Decrease to Average Salary for FY2022 (overall average salaries for teachers have decreased) -\$994,622

- Increase due to rate changes in Employer contribution to the Teacher Retirement System of \$1,674,766 Georgia (TRS) from 19.06% of salary to 19.81%
  - Additional funds for poverty due to change in district's overall demographics \$1,960,086
    - %I of SSF cut restored at leveling \$2,809,519
    - Remaining 2.8% SSF cut to school budgets restored \$7,391,748



## THIS YEAR, APS UNLOCKED \$292M OF RESOURCES THROUGH SSF, AND SCHOOLS HAD FLEXIBILITY IN THE USE OF SOME OF THE "LOCKED" RESOURCES



FY22 School Based Resources

	"Unlocked" Resources \$292M
/	Core teachers
/	Extended core
/	Principals/APs
/	School admin ( <i>including</i>
	clerks, secretary,
	registrar, and program admin)
/	Gifted
/	Gen ed paras
	( <i>Kindergarten</i> )
/	Counselors & Social
	Workers
/	EIP/REP teachers**
/	Graduation Coaches
/	Media Specialists
/	Athletic Directors
/	ISS Monitors
/	Taytha althunda

- ✓ Textbook funds
- ✓ Substitutes
- $\checkmark$  Base, flex, cluster, and

"Locked"	Resources
\$1	31M

- Signature funds\*\*
- / Turnaround funds\*\*
- / Title I funds\*\*

 $\checkmark$ 

- / Title IV funds\*\*
- ✓ Field Trip Transportation funds
- ✓ CTAE positions
- ELL positions
- ✓ SWD positions
- ✓ Psychologists
  - Nurses
- ROTC
- Custodians & Site Managers
- Instructional Technology
   Specialists
- SROs
- Schools not funded through SSF

\*\*Flexibility within resources exists,

# FY22 SSF Allocation Overview

Distribution	Description	Amount
Student Weights	<ul> <li>Funds distributed throughout ten need base weights:</li> <li>1. Base weight</li> <li>2. Grade level</li> <li>3. Poverty</li> <li>4. Gifted</li> <li>5. Gifted Supplement/Mobility</li> <li>6. Incoming Performance</li> <li>7. ELL*</li> <li>8. Special Education*</li> <li>9. EIP/REP</li> <li>10. Concentration of Poverty</li> </ul>	\$174M \$19.8M \$47.6M \$11.7M \$1.1M \$2.2M \$1.2M \$679K \$24.5M \$3.8M
Small School Supplement	Funds distributed through a weight to supplement smaller schools	\$5.49M
Baseline Supplement	Supplements provided to schools whose allocation falls below a defined threshold based on the set of resources that a school needs in order to provide basic educational programming	\$208K

Equity

Stability

#### \* Teaching positions for these programs are allocated to schools outside of the SSF formula

### **History of SSF Weights**

#### Grade Level

FY19	FY20	FY21	FY22
Weight	Weight	Weight	Weight
0.60	0.65	0.60	0.60
0.25	0.30	0.25	0.25
0.25	0.30	0.25	0.25
0.25	0.30	0.25	0.25
	0.10		
	0.10		
0.05	0.05	0.05	0.03
		0.02	
		0.02	
0.05	0.05	0.02	0.03
		0.02	
		0.02	
		0.02	
	0.60 0.25 0.25 0.25 0.25	Weight         Weight           0.60         0.65           0.25         0.30           0.25         0.30           0.25         0.30           0.25         0.30           0.10         0.10           0.05         0.05	Weight         Weight         Weight           0.60         0.65         0.60           0.25         0.30         0.25           0.25         0.30         0.25           0.25         0.30         0.25           0.25         0.30         0.25           0.25         0.30         0.25           0.25         0.30         0.25           0.25         0.30         0.25           0.10         0.10         0.02           0.05         0.05         0.02           0.05         0.05         0.02           0.05         0.05         0.02           0.05         0.05         0.02           0.05         0.02         0.02

#### Mobility/Gifted Supplement

School	FY19	FY20	FY21	FY22
Level	Weight	Weight	Weight	Weight
Elementary	0.60	0.60	0.60	0.60
Middle	0.60	0.60	0.60	0.60
High	0.60	0.50	0.50	0.50

Prior Academic Performance

School	FY19	FY20	FY21	FY22
Level	Weight	Weight	Weight	Weight
Elementary	0.10	0.10	0.10	0.10
Middle	0.10	0.10	0.10	0.10
High	0.05	0.05	0.05	0.05

#### Poverty

School	FY19	FY20	FY21	FY22
Level	Weight	Weight	Weight	Weight
Elementary	0.50	0.55	0.50	0.50
Middle	0.45	0.50	0.50	0.50
High	0.60	0.55	0.50	0.50

#### Concentration of Poverty

School Level	FY19 Weight	FY20 Weight	FY21 Weight	FY22 Weight
Elementary		V V Cigire	0.06	0.06
Middle			0.06	0.06
High			0.06	0.06

### **History of SSF Weights**

#### English Language Learners

Schoo	I	FY19	FY20	FY21	FY22
Level		Weight	Weight	Weight	Weight
Elementa	ary	0.10	0.15	0.15	0.15
Middle	è	0.10	0.15	0.15	0.15
High		0.10	0.15	0.15	0.15

#### Gifted Education

School	FY19	FY20	FY21	FY22
Level	Weight	Weight	Weight	Weight
Elementary	0.60	0.60	0.60	0.60
Middle	0.60	0.60	0.60	0.60
High	0.60	0.50	0.50	0.50

#### Special Education

	nool	FY19	FY20	FY21	FY22
Le	vel	Weight	Weight	Weight	Weight
Eleme	entary	0.03	0.03	0.03	0.03
Mic	dle	0.03	0.03	0.03	0.03
H	igh	0.03	0.03	0.03	0.03

#### Early Intervention (EIP) and Remedial Education Programs (REP)

School	FY19	FY20	FY21	FY22
Level	Weight	Weight	Weight	Weight
Elementary		1.05	1.05	1.05
Middle		1.05	1.05	1.05
High		1.05	1.05	I.05

#### Small Schools

School	FY19	FY20	FY21	FY22
Level	Weight	Weight	Weight	Weight
Elementary	0.40	0.40	0.40	0.40
Middle	0.40	0.40	0.40	0.40
High	0.40	0.40	0.40	0.40



### Historical Changes in the Weights: Grade Level

	With FY19 Weights	Weight	Students receiving weight	\$ Equivalent	With FY20 Weights	Weight	Students receiving weight	\$ Equivalent
Γ	К	0.60	102	\$265,558	K	0.65	75	\$215,416
	Ι	0.25	80	\$86,784	I	0.30	68	\$90,162
	2	0.25	58	\$62,918	2	0.30	94	\$124,636
Γ	3	0.25	95	\$103,055	3	0.30	61	\$80,881
Γ	4		106	\$0	4	0.10	84	\$37,126
Γ	5		67	\$0	5	0.10	79	\$34,916
	6	0.05		\$0	6	0.05		\$0
	7			\$0	7			\$0
Γ	8			\$0	8			\$0
	9	0.05		\$0	9	0.05		\$0
Γ	10			\$0	10			\$0
				\$0				\$0
	12			\$0	12			\$0
		Total	508	\$518,315		Total	46 I	\$583,181

For FY2020, grade level weights were increased at ES to drive additional dollars to these schools for a textbook adoption. This means that for this school, even as enrollment declined, allocations increased.



## **Changes in the Weights: Grade Level**

In FY2021, grade level weights returned to nearly pre-textbook adoption levels. For FY2022, no funds have been added to SSF for a textbook adoption and grade level weights remained flat. This means the changes in funds generated from the grade level weights are solely due to changes in enrollment):

With FY21 Weights	Weight	Students receiving weight	\$ Equivalent	With FY22 Weights	Weight	Students receiving weight	\$ Equivalent
K	0.60	85	\$226,304	K	0.60	75	\$200,036
I	0.25	87	\$96,512	I	0.25	80	\$88,905
2	0.25	77	\$85,419	2	0.25	77	\$85,571
3	0.25	94	\$104,277	3	0.25	80	\$88,905
4		68	\$0	4		81	\$0
5		79	\$0	5		62	\$0
6	0.03	0	\$0	6	0.03	0	\$0
7		0	\$0	7		0	\$0
8		0	\$0	8		0	\$0
9	0.03	0	\$0	9	0.03	0	\$0
10		0	\$0	10		0	\$0
		0	\$0			0	\$0
12		0	\$0	12		0	\$0
	Total	490	\$512,512		Total	455	\$463,417



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# **Changes in Enrollment**

Changes in enrollment are typically the most impactful change in allocations from one year to the next. For FY2022, we saw LARGE swings in enrollment with some schools losing more than 100 students or gaining more than 200.

Budgets with a LARGE surplus or deficit could most easily be addressed through classsizes and adjustments to staffing as appropriate.

Almost ALL schools can be balanced by simply aligning staff to their current year's enrollment projection.

FY2021 Initial	490
FY2022 Projected	455
Change	(35)



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# **Changes in the Base**

The base allocation will adjust each year primarily to account for changes in average salaries, increases in compensation, and changes in benefit costs.

Example	Base	Students receiving weight	\$ Equivalent
FY2021	\$4,437	490	\$2,174,295
FY2022	\$4,657	455	\$2,118,907
Change	\$8	(35)	-\$55,388



### Changes in Demographics and Counts

For the below weights, we will demonstrate how a change in demographics can impact an overall allocation. For the categories below, we have made no changes to the weights from FY21 to FY22, but schools may still experience notable shifts in funding because the number of students with specific attributes may have changed.

	For FY2021				For FY2022				
	% of Students	Count	Weight	\$ Amount	% of Students	Count	Weight	\$ Amount	Change
EIP/ Remedial		109	I.05	\$507,853		96	1.05	\$448,081	-\$59,772
Gifted	١%	4	0.6	\$10,650	١%	5	0.6	\$13,336	\$2,686
% <5% Gifted	4%	21	0.6	\$54,776	4%	18	0.6	\$48,102	-\$6,674
Poverty	80%	392	0.5	\$869,718	81%	368	0.5	\$817,926	-\$51,793
Concentration of Poverty			0.06	\$57,884	65%	455	0.06	\$79,285	\$21,401
Beginning Performance	0%	0	0.1	\$0	0%	0	0.1	\$0	<b>\$0</b>
Special Education	14%	71	0.03	\$9,452	12%	55	0.03	\$7,335	-\$2,117
ESOL	. 1%	4	0.15	\$2,662	١%	4	0.15	\$2,667	\$5

#### Total Change Attributed to Shifts in Demographics and Reporting -\$96,263

## **Other Changes: Stability Weights**

Based on certain attributes, a school may qualify for certain stability weights. No changes were made to these weights this year, but changes in enrollment or demographics may impact the amount a school received.

	For FY2021								
	Base	Count	Weight	\$ Amount	Base	Count	Weight	\$ Amount	Change
Small School Supplement	450	0	0.4	\$0	450	0	0.4	\$0	\$0
Supplement	150		0.1	ΨΟ	150		0.1	Ψ	Ψ•
Baseline				\$0				\$0	\$0
Dual Campus				\$0				\$0	\$0

Total Change Attributed to Stability Weights



\$0

## **Baseline Services for FY2022**

#### Positions

- Principal
- Assistant Principal
- School Secretary
- Counselor
- Media Specialist
- School Clerk
- Social Worker (0.2 ES, 0.4 MS/HS)
- ISS Monitor (1.0 MS/HS)
- Registrar (1.0 HS)
- Graduation Coach (1.0 HS)
- Flex Teacher (1.0 ES/MS, 1.5 HS)

Teacher Grade Level	Student: Teacher Ratio
K-3	21
4-5	23
6-8	24
9-12	25

Resource Type	\$ per School
Cluster	\$35,000

Resource Type	\$ per Pupil Elementary	\$ per Pupil Middle	\$ per Pupil High
Supplies & Materials	\$101	\$96	\$129
Substitutes	\$120	\$120	\$120
Additional Flex	\$40	\$40	\$40
Textbooks (Replenishments)	\$53	\$53	\$53
Units of Study	\$5	\$5	\$5
K-5 Math	\$48		
K-5 Science	\$24		
6-8 Science		\$57	
Algebra II			\$20
9-12 Science			\$33

# Changes in Allocations Outside of SSF

Certain positions are allocated to schools by program managers and must be allocated as earned. Changes in these position allocations can impact the overall budget allocation but may not impact "purchasing power". These allocations include Special Ed (teachers and paras), ELL Teachers, CTAE Teachers, ROTC, Custodians, Site managers, Operations Managers, Resource Officers, Nurses, Psychologists, and Instructional Technology Specialists.

Other allocations on TOP off SSF can also o	change your overall budget:
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	FY2021	FY2022	Change
Signature	\$232,000	\$232,000	\$0
Turnaround	\$0	\$0	\$0
Title I	\$281,711	\$257,614	-\$24,098
Title I School Improvement	\$0	\$0	\$0
Title IV	\$0	\$0	\$0
Title I Family Engagement	\$11,000	\$11,000	\$0
Field Trip Transportation	\$12,656	\$11,969	-\$686
Dual Campus Supplement	\$0	\$0	\$0
District Funded Stipends	\$10,200	\$10,200	\$0
Title IV Summer Bridge		\$0	\$0
Total	\$547,567	\$522,783	-\$24,784



# **SSF Timeline for FY2023**

#### November

Information Exchange
 with Stakeholders

#### December

- Receive enrollment forecasts and demographic data from DIG
- Build school-based budgets

#### January-March

- School Budgets
   released
- Training & Support sessions
- GoTeam involvement



## **Budget Prep Work**

Engagement Opportunity:	Date:	Time & Location:
Principal Advisory Committee	December I, 2021	5:00 pm - 6:30 pm; Morningside Elementary
Teacher Advisory Committee	December 2, 2021	5:00 pm at Coan Building
Senior Cabinet I-Is	Monday and Tuesday November 15-16, 2021	CLL
School visits with bookkeepers and School Business Managers	Ongoing Monthly	Time and location TBD
BFAC	December 9, 2021	6:00 pm Virtual
GoTeam Advisory	November 16, 2021	5:30 pm TBD
SSF Education Community Event	December TBD	TBD Virtual



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### WRAP UP AND NEXT STEPS

Next Commission Meeting:

December 16, 2021

Agenda:

- Review revenue and expenditure assumptions
- Align on SSF recommendations